

STATE OF TENNESSEE DEPARTMENT OF HUMAN SERVICES

CITIZENS PLAZA BUILDING 400 DEADERICK STREET NASHVILLE, TENNESSEE 37243-1403

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GOVERNOR

BILL HASLAM

DANIELLE W. BARNES

COMMISSIONER

December 1, 2017

Rita Tackett, Owner Little Lambs Childcare Center Heritage Adult Day Care Center 2101 Waterlevel Highway Cleveland, Tennessee 37311-6442

Dear Mrs. Tackett:

The Department of Human (DHS) - Services Audit Services Division staff conducted an unannounced on-site monitoring review of the Child and Adult Care Food Program (CACFP) at Little Lambs Childcare Center (Sponsor), Application Agreement number 00-390, on October 12, 2017. We reviewed the Sponsor's records of reimbursements and expenditures for Heritage Adult Day Care Center and Little Lambs Child Care Center for September 2017. The purpose of this review was to determine if the Sponsor complied with the *Title 7 of the Code of Federal Regulations* (CFR) applicable parts, application agreement, and applicable Federal and State regulations.

Background

CACFP sponsors utilize meal count sheets to record the number of meals served for breakfast, lunch, supper and supplement meals served. Meals served by participating Sponsors must meet the minimum guidelines set by the United States Department of Agriculture (USDA) and TDHS to be eligible for reimbursement. The CACFP Sponsor reports the number of meals served through the TDHS Tennessee Information Payment System (TIPS) to seek reimbursement. We inspected meal count sheets for our test period and reconciled the meals claimed to the meals reported as served for each meal service. We also assessed compliance with civil rights requirements. In addition, we observed a meal service during our unannounced site visits at the Little Lambs Child Care Center on September 7, 2017, and at Heritage Adult Day Care Center on September 15, 2017.

Our review of the Sponsor's records for September 2017 disclosed the following:

Little Lambs Childcare Center

1. The number of participants reported in the free, reduced-price and paid categories was incorrect

Condition

The Claim for Reimbursement for the test month reported 57 participants in the free category, six participants in the reduced-price category and 18 participants in the paid category. However, our review of the Sponsor's records verified there were 55 participants in the free category, five participants in the reduced-price category and 22 participants in the paid category.

The differences were based on the following:

- There were two participants reported in the free category that did not have the parent's Social Security number (last four digits required) on the application. These participants were reclassified as paid.
- There was one participant reported the free category whose application was dated over 12 months old. This participant was reclassified as paid.
- There was one participant reported as reduced-price, but based on the application this participant should have been free. This participant was reclassified as free.
- The sponsor under reported the number participants in the paid category by one.

This is a repeat finding from the previous report dated March 5, 2014.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.10 (c) states, in part, "... In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim. ..."

Recommendation

The Sponsor should implement a system of review to ensure that all participants are reported in the correct category and reported in TIPS accurately.

2. The Sponsor reported incorrect meal counts

Condition

The Sponsor reported 1,078 breakfasts, 1,303 lunches and 1,234 supplements served. However, we verified 1,079 breakfasts, 1,304 lunches and 1,235 supplements were served (prior to any disallowances).

As a result, the Sponsor underreported one breakfast, one lunches, and one supplement. (See Exhibit A)

Criteria

Code of Federal Regulations, Title 7, Section 226.10(c) states, in part, "... In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim. ..."

Recommendation

The Sponsor should ensure that the monthly meal counts and claims for reimbursement are correct.

3. The Sponsor menus did not meet USDA component requirements

Condition

Our review of infant menus disclosed menus for one infant did not include iron-fortified infant formula or breast milk at lunch on September 12, 2017, and at breakfast on September 27, 2017.

As a result, one breakfast meal and one lunch meal served were disallowed. (See Exhibit A)

Criteria

Title 7 of the Code of Federal Regulations, Section 226.20 (b)(2) states, "Breastmilk or iron-fortified infant formula, or portions of both, must be served to infants birth through 11 months of age. An institution or facility must offer at least one type of iron-fortified infant formula. Meals containing breastmilk or iron-fortified infant formula supplied by the institution or facility, or by the parent or guardian, are eligible for reimbursement."

Title 7 of the Code of Federal Regulations, Section 226.20 (b)(4)(ii) states, "Breastmilk or iron-fortified formula, or portions of both, is required. Meals are reimbursable when institutions and facilities provide all the components in the meal pattern that the infant is developmentally ready to accept."

Title 7 of the Code of Federal Regulations, Section 226.20(b)(4)(ii)(A) states that at breakfast, lunch, or supper, "Six to 8 fluid ounces of breastmilk or iron-fortified infant formula, or portions of both" must be served."

Recommendation

The Sponsor should ensure that the individualized infant menus are reviewed to reflect and contain all required meal components in accordance with the USDA requirements.

Technical Assistance Provided

The on-site visit on October 12, 2017 included a discussion of the meal pattern revisions effective October 1, 2017. The focus was on sugar content in certain breakfast items. We also discussed how to obtain revised infant menu forms to document compliance with revised infant meal patterns.

Disallowed Meals Cost

Based on our review, we determined that the Sponsor's noncompliance with the applicable Federal and State regulations that govern the CACFP resulted in a total disallowed cost of \$267.65.

Corrective Action

Little Lambs Child Care Center must complete the following actions within 30 days from the date of this report:

- Login to the Tennessee Information Payment System (TIPS) and revise the claim(s) submitted for September, 2017, which contains the verified claim data from the enclosed exhibit. A copy of the claim form is attached for your use;
- Remit a check payable to the *Tennessee Department of Human Services* in the amount of \$267.65 for recovery of the amounts disallowed in this report. *Please return the attached billing notice with your check*; and
- Prepare and submit a corrective action plan to address the deficiencies identified in this
 report. The corrective action plan template is attached. Please return a corrective action
 plan to:

AuditServices.CAPS.DHS@tn.gov

If you have questions relative to the corrective action plan please contact:

Allette Vayda, Director
Child and Adult Care Food Program
8th Floor Citizens Plaza Building
400 Deaderick Street
Nashville, Tennessee 37243
Allette.Vayda@tn.gov
(615)313-3769

Please note that the amount of disallowed cost is subject to an interest charge. The interest charge will be waived if your revised claim within 30 business days from the date of this report. If the revised claim is not completed by the 30 business - day deadline, an interest charge may be billed to your institution. Please mail your check and the billing notice to:

Child and Adult Care Food Program
Fiscal Services
11th Floor, Citizens Plaza Building
400 Deaderick Street
Nashville, Tennessee 37243

In accordance with the federal regulation found at 7 CFR Part 226.6 (k), your institution may appeal the amount of disallowed cost identified in this monitoring report. The procedures for submitting an appeal are enclosed.

We appreciate the assistance provided during this review. If you have any questions regarding this report, please contact Sean Baker, Audit Director 2, at 615-313-4727 or Sean.Baker@tn.gov.

Sincerely,

Sam O. Alzoubi, CFE Director, Audit Services

Exhibits

cc: Allette Vayda, Director, Child and Adult Care Food Program
Debra Pasta, Program Manager, Child and Adult Care Food Program
Constance Moore, Program Specialist, Child and Adult Care Food Program
Marty Widner, Program Specialist, Child and Adult Care Food Program
Elke Moore, Administrative Services Assistant 3, Child and Adult Care Food Program
Comptroller of the Treasury, State of Tennessee

EXHIBIT A

Verification of CACFP Independent Center Claim

Name of Agency: Little Lambs Child Care Center Review Month/Year: September 2017

Total Meal Reimbursement Received: \$6,589.38

Site Meal Service Activity and Monitor Reconciliation	Reported on Claim	Reconciled Meals to Meal Count Sheets
Number of Days that CACFP Food Service was operated	20	20
Total Attendance	1,308	1,308
Percentage of Participants in the Free or Reduced-price Category	xxxxxx	74%
Number of Breakfasts Served	1,078	1,078
Number of Lunches Served	1,303	1,303
Number of Supplements Served	1,234	1,235
Number of Participants in Free Category	57	55
Number of Participants in Reduced- Price Category	6	5
Number of Participants in Paid Category	18	22
Total Number of Participants	81	82
Total Amount of Eligible Food Costs	xxxxxxx	\$3,205.67
Total Amount of Eligible Food and Non-Food Costs	xxxxxxx	\$4,590.42

EXHIBIT B

Verification of CACFP Independent Center Claim

Name of Agency: Heritage Adult Day Care Center Review Month/Year: September 2017

Total Meal Reimbursement Received: \$626.68

Site Meal Service Activity and Monitor Reconciliation	Reported on Claim	Reconciled Meals to Meal Count Sheets
Number of Days that CACFP Food Service was operated	21	21
Total Attendance	113	113
Percentage of Participants in the Free or Reduced-price Category	xxxxxx	100%
Number of Breakfasts Served	95	95
Number of Lunches Served	113	113
Number of Supplements Served	95	95
Number of Participants in Free Category	7	7
Number of Participants in Reduced- Price Category	1	1
Number of Participants in Paid Category	0	0
Total Number of Participants	8	8
Total Amount of Eligible Food Costs	xxxxxxx	\$677.31
Total Amount of Eligible Food and Non-Food Costs	xxxxxxx	\$749.78



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GOVERNOR

COMMISSIONER

December 1, 2017

Rita Tackett, Owner Little Lambs Child Care Center 2101 Waterlevel Highway Cleveland, Tennessee 37311-6442

Notice of payment due to findings disclosed in the monitoring report dated December 1, 2017, for Child and Adult Care Food Program (CACFP).

Institution Name:	Little Lambs Child Care Center
Institution Address:	2101 Waterlevel Highway; Cleveland, TN 37311-6442
Agreement Numbers:	00-390
Amount Due:	\$267.65
Due Date:	January 2, 2018

Based on the monitoring report issued by the Audit Services Division within the Tennessee Department of Human Services, the Community and Social Services - Food Programs - CACFP & SFSP management has agreed with the findings which require Little Lambs Childcare Center to reimburse the Department of Human Services disallowed meals cost.

Please remit a check or money order payable to the *Tennessee Department of Human Services* in the amount of \$267.65 by the due date to:

Fiscal Services 11th Floor Citizens Plaza Building 400 Deaderick Street Nashville, Tennessee 37243-1403 Tennessee Department of Human Services

Please note that the unallowed cost / overpayment of the CACFP is subject to an interest charge. The interest charge will be waived if the payment is received by the due date. If payment is not received by the end of the 5th day of the due date, an interest charge may be added to the original amount due and will be billed to your entity.

If you have any questions regarding this notice, please feel free to contact Allette Vayda, Director, Community and Social Services - Food Programs - CACFP & SFSP at (615) 313-3769 or Allette. Vayda@tn.gov.

Thank you for your attention

CONCULTURE

Tennessee Department of Human Services

Corrective Action Plan for Monitoring Findings

Instructions: Please print in ink or type the information to complete this document. Enter the date of birth for each Responsible Principal and/or Individual in Section B. Attach the additional documentation requested. Enter your name, title and date of signature on the last page. Please sign your name in ink. **Please return ALL pages of the completed Corrective Action Plan form.**

Section A. Institution Information

Name of Sponsor/Agency/Site: Little Lambs Ch Heritage Adult Day Care Center	ildcare Center	Agreement No. 00390	☐ SFSP ☑ CACFP	
Mailing Address: 2101 Waterlevel Highway Clev	veland, Tenness	see 373311-6442		
Section B. Responsible Principal(s) and/or Ir	ndividual(s)		Date of Birth: /	
Name and Title: Rita Tackett, Owner			Date of Birtin.	
Section C. Dates of Issuance of Monitoring F	Report/Correcti	ve Action Plan		
Monitoring Report: 12/1/2017	Corrective Action	on Plan: 12/1/2017		

Section D. Findings

Findings:

- 1. The number of participants reported in the free, reduced-price and paid categories was incorrect
- 2. The Sponsor reported incorrect meal counts
- 3. The Sponsor menus did not meet USDA component requirements

4.

The following measures will be completed within **30 calendar days** of my institution's receipt of this corrective action plan:

Measure No. 1: The number of participants reported in the free, reduced-price and paid categories was incorrect

The finding will be fully and permanently corrected.

Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:

Name:

Position Title:

DHS staff should check the "Forms" section of the intranet to ensure the use of current versions. Forms may not be altered without prior approval.

Distribution: OIG and CACFP/SFSP as appropriate

RDA: 2341

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Name:	Position Title:
Describe below the step-b	y-step procedures that will be implemented to correct the finding:
	y ctop procedures that will be imperienced to correct the imaing.
	s for addressing the finding be implemented? Provide a timeline below for ures (i.e., will the procedures be done daily, weekly, monthly, or annually, and when
Where will the Corrective	Action Plan documentation be retained? Please identify below:
Where will the Golffeetive /	todor Flan documentation be retained. Fledde teertary believe
How will new and current s Handbook, training, etc.)?	staff be informed of the new policies and procedures to address the finding (e.g., Please describe below:

Measure No.2: The Sponsor reported incorrect meal counts		
The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s) is fully and permanently corrected:	who will be responsible for ensuring that the finding	
Name:	Position Title:	
Name:	Position Title:	
Describe below the step-by-step procedures that will be im	nplemented to correct the finding:	
When will the procedures for addressing the finding be implementing the procedures (i.e., will the procedures be will they begin?):	olemented? Provide a timeline below for done daily, weekly, monthly, or annually, and when	
Where will the Corrective Action Plan documentation be ref	tained? Please identify below:	

How will new and current staff he	e informed of the new policies and procedures to address the finding (e.g.,
Handbook, training, etc.)? Pleas	
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lessure No. 2: The Spansor m	converdid not most HSDA component requirements
leasure No. 5. The Sponsor in	nenus did not meet USDA component requirements
he finding will be fully and perma	anently corrected.
	title(s) of the employee(s) who will be responsible for ensuring that the finding
s fully and permanently corrected	
lame:	Position Title:
vanie.	r osidon ride.
lame:	Position Title:
Describe below the etem by etem	managh ang that will be implemented to assess the finding.
Describe below the step-by-step	p procedures that will be implemented to correct the finding:
	Idressing the finding be implemented? Provide a timeline below for
will they begin?):	.e., will the procedures be done daily, weekly, monthly, or annually, and when
will tried begins).	

Where will the Corrective Action Plan documentation be retained? Please identify	y below:
	·
How will new and current staff be informed of the new policies and procedures to Handbook, training, etc.)? Please describe below:	address the finding (e.g.,
	·
I certify by my signature below that I am authorized by the institution to sign this of representative of the institution, I fully understand the corrective measures identified implement these measures within the required time frame. I also understand that permanently correct the findings in my institution's CACFP or SFSP will result in its program, and the placement of the institution and its responsible principals on the maintained by the U.S. Department of Agriculture.	ied above and agree to fully t failure to fully and ts termination from the
Printed Name of Authorized Institution Official:	Position:
Signature of Authorized Institution Official:	Date: / /
Signature of Authorized TDHS Official:	Date: / /

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

- (xi) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities has been convicted for any activity that indicates a lack of business integrity;
- (c) Administrative review is also available if the State agency notifies the institution and responsible principal or responsible individual of the following actions: proposed disqualification of a responsible principal or responsible individual, denial of a budget, denial of a line item within a budget, downward adjustment of the amount approved in a budget, suspension of an institution's participation, denial of start-up or expansion funds, denial of a request for advanced payment, recovery of an advance in excess of a claim, denial of a claim for reimbursement (except for late submission), decision not to an exception request for payment of a late claim, overpayment demand, denial of a new or renewing institution's application for participation, denial of sponsored facility application, notice of proposed termination, claim denial, claim deadline exceptions and requests for upward adjustments to a claim, or any other action affecting an institutions participation or claim for payment.
- 3. All appeal requests must be presented in writing to the TDHS Division of Appeals and Hearings not later than 15 calendar days after the date the institution or sponsoring agency receives the notice of adverse administrative action.
- 4. The date of an institution's or sponsoring agency's receipt of a notice of suspension and/or proposed termination and disqualification will be governed by the federal regulation at 7 CFR Part 226.2. The notice must specify the action being proposed or taken and the basis for the action, and is considered to be received by the institution or day care home when it is delivered, sent by facsimile, or sent by email. If the notice is undeliverable, it is considered to be received by the institution, responsible principal or responsible individual, or day care home five days after being sent to the addressee's last known mailing address, facsimile number, or email address.
- 5. The TDHS Division of Appeals and Hearings will acknowledge the receipt of the appeal request within 10 calendar days of the receipt of the institution's or sponsoring agency's request for review. The written request for review should state if a fair hearing is requested or if a review of written information in lieu of a fair hearing is requested. If the appeal request from the institution or sponsoring agency does not specifically request a hearing, a review of written information in lieu of a hearing will occur. If a fair hearing is requested and the institution or sponsoring agency's representative fails to appear, the right to a personal appearance is waived.
- 6. If an institution or sponsoring agency does not request a fair hearing or a review of written information in lieu of the hearing within 15 calendar days from the date the institution or sponsoring agency receives a Notice of Proposed Termination, the TDHS will issue a letter advising the institution or sponsoring agency that it is terminated from the CACFP effective on the 16th calendar day following the institution's or sponsoring agency's receipt of the notice, and that the responsible principals and individuals of the institution or sponsoring agency are disqualified from participation.
- 7. To be considered for a fair hearing or for a review of written information in lieu of a fair

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

hearing, all written documents must be submitted to the TDHS Division of Appeals and Hearings not later than 30 days after receipt of the notice of adverse administrative action.

- 8. The action of the TDHS must remain in effect during the administrative review. The effect of this requirement on particular actions by TDHS is as follows:
 - (i) Overpayment demand. During the period of the administrative review, TDHS is prohibited from taking action to collect or offset the overpayment. However TDHS must assess interest beginning with the initial demand for remittance of the overpayment and continuing through the period of administrative review unless the administrative review official overturns the TDHS's action.
 - (ii) Recovery of advances. During the administrative review, TDHS must continue its efforts to recover advances in excess of the claim for reimbursement for the applicable period. The recovery may be through a demand for full repayment or an adjustment of subsequent payments.
 - (iii) Program payments. The availability of Program payments during an administrative review of the denial of a new institution's application, denial of a renewing institution's application, proposed termination of a participating institution's agreement, and suspension of an institution are addressed in paragraphs (c)(1)(iii)(D), (c)(2)(iii)(D), (c)(3)(iii)(D), (c)(5)(i)(D), and (c)(5)(ii)(E), respectively, of 7 CFR §226.6.
- 9. The institution or sponsoring agency must refute the charges contained in the notice during the fair hearing or in the written information that is provided in lieu of the hearing.
- 10. The institution and the responsible principals and responsible individuals may retain legal counsel, or may be represented by another person.
- 11. If a fair hearing is requested, the institution or sponsoring agency will be notified in writing of the time, date and place of the fair hearing at least 10 calendar days in advance.
- 12. Any information which supports an adverse administrative action taken by the TDHS shall be available to the institution or sponsoring agency for inspection from the date of the receipt of the request for a fair hearing or a review of written information in lieu of the hearing.
- 13. In accordance with 7 CFR Part 226.6 (k)(8), the TDHS Division of Appeals and Hearings must conduct the administrative review of the proposed disqualification of the responsible principals and responsible individuals as part of the administrative review of the application denial, proposed termination, and/or proposed disqualification of the institution with which the responsible principals or responsible individuals are associated. However, at the administrative review official's discretion, separate administrative reviews may be held if the institution does not request an administrative review or if either the institution or the responsible principal or responsible individual demonstrates that their interests conflict.
- 14. The procedures contained in the Uniform Administrative Procedures Act found at TCA 4-5-301 et seq. shall be followed in rendering a decision on all appeals. The decision of the hearing officer is the final administrative determination to be afforded to the institution or sponsoring agency, and shall be rendered in a timely manner not to exceed 60 calendar days from the date of the receipt of the request for a fair hearing.
- 15. The processing limits for administrative appeals MUST be met. In the event a continuance is requested by a party, one continuance may be granted at the Hearing Official's discretion. This

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

continuance shall not be for a period longer than ten (10) calendar days unless there are exceptional circumstances. Exceptional circumstances must be detailed in the order of continuance and the order must contain a date certain for the hearing, to be set as soon as possible. A report of pending CACFP desk review and fair hearing requests will be generated and reviewed daily by the Clerk's Office and the Legal Director for Appeals and Hearings who will monitor the dates for timeliness. In the event a decision has not been rendered within forty-five (45) calendar days of the date of receipt of the request for fair hearing or desk review, the Legal Director for Appeals and Hearings or their back-up shall notify the hearing official to take appropriate action.

16. All requests for a fair hearing or for a review of written information in lieu of a hearing must be submitted to:

Tennessee Department of Human Services
Division of Appeals and Hearings
PO Box 198996, Clerk's Office
Nashville, TN 37219-8996
Fax: (615) 248-7013 or (866) 355-6126

Fax: (615) 248-7013 or (866) 355-6136 E-mail: <u>AppealsClerksOffice.DHS@tn.gov</u>

17. If a termination action is upheld by the hearing officer, the TDHS will issue a letter to the institution or sponsoring agency and its responsible principals and individuals advising that the termination and disqualification are effective on the date of the ruling issued by the hearing officer. The agency maintains searchable records of all administrative reviews and their dispositions for a period of five (5) years.

18. As required by 7 CFR Part 226.6 (c)(7), each disqualified institution, sponsoring agency, principal and individual will be placed on the National Disqualified List maintained by the U.S. Department of Agriculture (USDA). Once included on the National Disqualified List, an institution, sponsoring agency, principal and individual shall remain on the list until such time as the USDA, in consultation with the TDHS, determines that the serious deficiencies that led to their placement on the list have been corrected, or until seven years have elapsed since they were disqualified from participation. However, if the institution, sponsoring agency, principal or individual has failed to repay debts owed under the program, they will remain on the list until the debt has been paid.